Cabinet Tuesday, 18 August 2020

ADDENDA

- 4. Questions from County Councillors (Pages 1 4)
- **5. Petitions and Public Address** (Pages 5 6)
- **7. Revised Budget 2020/21** (Pages 7 24)

The Performance Scrutiny Committee's Commentary on the Revised Budget 2020/21 has been added to the Addenda after the revised Annexes.

An amended Annex 1 is attached correcting the brief description on page 48 of the agenda pack in relation to the Didcot Area Community Support Service.

For ease of reference the amended wording is set out below:

Didcot Area	Temporarily merged services with Wantage CSS. Didcot	75k
Community	will not re-open this financial year. This also offers the	
Support Service	opportunity to explore alternative delivery models for	
	Community Support Services in the future.	
	, , , ,	

An Updated Annex 2 is also attached. The changes are highlighted in the Annex

10. Exempt Minutes (Pages 25 - 26)

Exempt minutes of the meeting held on 21 July 2020 omitted in error from the agenda pack are attached.



CABINET - 18 AUGUST 2020

QUESTIONS ON NOTICE FROM MEMBERS OF THE COUNCIL

Questions	Answers
COUNCILLOR MARK CHERRY	COUNCILLOR LIAM WALKER, CABINET MEMBER FOR HIGHWAYS DELIVERY AND OPERATIONS
Will the Cabinet member for Highways Delivery and Operations Cllr Liam Walker be able to give a timescale for the relining work at the end of Boxhedge Road, Banbury.	As the Activity Travel cycle markings are now complete, we have added the lining work (mentioned) to the programme of works. We are expecting the work to be carried out during 18/19 August.
Highways Officers have informed me that the work will be done but cannot gives me a timescale due to skanska contractors schedule lining work for active travel in Oxfordshire ie cycling lanes. I have had complaints from residents as cars have parked close to a pull through for neighbouring houses and Thames Valley police cannot enforce parking because the lines are faded there; a clear health and safety concern.	
COUNCILLOR JUDY ROBERTS	COUNCILLOR STEVE HARROD, CABINET MEMBER FOR CHILDREN'S SERVICES
It is very worrying that only £25k of the £200k budgeted for youth service development this year is now regarded as necessary expenditure, and that proposals agreed to unanimously by council at February's budget meeting are to be abandoned. During Covid our young people have suffered greatly with disruption to their education. Many of the most vulnerable young people with mental	The £200k allocated in this financial year's budget to develop an up to date assessment of what young people want and need form youth services, which was always considered a generous budget, has not been removed, just reduced to £25k. A specification for this work has been prepared within this new financial envelope under the following timeline, which has obviously been affected by the pandemic:
health issues have been unable to access services. We	Request for quotation issued: July 2020

Questions Answers know that the impact of the 2008 recession hit young Deadline for quotes: September 2020 people the hardest economically and that 14-24 year Supplier appointed: October 2020 olds need this council's support now more than ever. Given that this £200k budget was intended to develop a proposal for an Oxfordshire youth service to be included The appointed consultants will be supported by officers in their ongoing 'business as usual' assessment of provision. Furthermore, there in the budget for 2021/2, how else do the administration plan to provide these desperately needed professional is a lot of good existing information available about numbers and vouth services? needs. There are strong 'umbrella' groups within the Voluntary sector that can provide insight on what is currently available and there is some great national work on what good youth provision would look like. The gap is probably around what young people want and therefore the need for consultation is significant as there is a lack of up to date information in this regard. We anticipate most of the consultation with young people will be conducted online because of the pandemic, which is less costly, and our expectation is that we will receive initial feedback before Christmas 2020, with the final report by March 2021. Whilst this detail will clearly not be available in time to incorporate it into the 2021/22 budget, we will endeavour to make some provision for it, but this will be within the constrained financial position for the council overall. Contrary to some speculation, this project has not been kicked into the long grass, but merely delayed by the impact of Covid-19. COUNCILLOR YVONNE CONSTANCE, CABINET MEMBER FOR **COUNCILLOR RICHARD WEBBER ENVIRONMENT (INCLUDING TRANSPORT)** Given that the Active Travel pots are very small for what As a result of COVID, It has been necessary to reprioritise our activities to ensure that the council is doing everything it can to enable they are trying to achieve, and the time for any consultation was short, it is hardly surprising that the our residents to travel safely as lockdown restrictions are eased. This whole process has caused much consternation. Leaving includes the Active Travel programme, which comprises a wide range aside that no clear explanation of what criteria were of initiatives and not just the Emergency Active Travel fund from the

Questions	Answers				
used to determine which projects should go ahead and how any criteria were applied, does the Cabinet accept that the whole exercise has taken up an inordinate amount of Highway officer time to the detriment and delaying many other projects?	Department for Transport. Some lower priority activities have been paused or delayed, however we will still deliver all of our planned activities this year. I am not awa of any complaints we have received as a result of this reprioritisation however please contact your area highways team if you have any concerns.		ar. I am not aware sreprioritisation,		
COUNCILLOR LIZ LEFFMAN	COUNCILLOR YVONNE CONSTANCE, CABINET MEMBER FOR ENVIRONMENT (INCLUDING TRANSPORT)		MEMBER FOR		
The proposed revisions to the 2020/21 budget includes the postponement of schemes such as the LCWIPS, which would help residents to reduce their carbon footprint by using their cars less, and improving their health walking and cycling more. Given the government's commitment to both reversing climate change and improving health by encouraging walking and cycling, would this Cabinet consider approaching the government to ask for support so that the LCWIPS can go ahead immediately rather than having to wait indefinitely?	LCWIPS are still going ahead with plans to develop more following the approval of the Plan for Oxford in March and the scheme for Bicester going to Cabinet next month. Implementation of agreed Plans is dependent on funding coming forward to put the schemes and measures in and we have already approached the Government with proposals for Tranche 2 of their Emergency Active Travel funding.				
COUNCILLOR TIM BEARDER	COUNCILLOR JUDITH HEATHCOAT, DEPUTY LEADER OF THE COUNCIL			ADER OF THE	
How many vacancies were advertised on the Oxfordshire County Council Job board between 1st April	The figures re	equested are as f	ollows:		
and 31st July in 2019 and 2020?		External	Internal	Grand Total	
	2019 2020	253 116	265 124	518 240	

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Questions	Answers
	This takes into account any Advert that had a start or end date between these dates. External adverts may have also had an internal advert running concurrently. This would be counted twice in the grand total."

CABINET – 18 AUGUST 2020 ITEM 5 – PETITIONS AND PUBLIC ADDRESS

Public Address

The following requests to address the meeting have been agreed by the Chairman:

Item	Speaker
Item 6 – Business Management and Monitoring Report	Councillor Liz Brighouse, Chairman of the Performance Scrutiny Committee (5 mins)
Item 7 – Revised Budget 2020/21	Councillor Sobia Afridi, Shadow Cabinet Member for Adults (5 mins)
	Councillor Liz Brighouse, Chairman of the Performance Scrutiny Committee (5 mins)



Children, Education and Families Services

Title of proposal	Description	£000
Transformation investment - Family Safeguarding Plus Model	Revised model to drive efficiencies and to ensure model delivers forecast long-term savings. Savings have been achieved by a delayed implementation from summer to autumn due to COVID-19, which has meant lower running costs in this year; redesigning and reducing set-up costs; reducing the project team that is supporting the implementation. However, the council is maintaining its frontline investment in the new service so that we can still improve services for children and families.	903
Transformation investment – LAC/LC	Delayed investment due to the delay in implementation caused by Covid-19 leading to in-year savings.	200
Transformation investment – Early Intervention Service ປັ່ງ ຜ	Revised approach to SEND Early Intervention – alternative approach adopted to reduce spend. Existing staffing in the SEND and Inclusion teams have been reviewed and improvements made to the way in which we work.	409
Pansformation investment – Moving into Adulthood	Refreshed approach to transitions – improvements to pathways and procedures (links to transformation in ASC). This saving is achieved by improving the way that adults' and children's services work together without the need for restructuring services.	155
Transformation investment – Youth Fund	Assessment of youth provision – delayed due to Covid-19 – now progressing. The council allocated £200k this year to carry out an assessment and redesign of youth services. COVID-19 has prevented us from progressing this work. We had to prioritise services for children in need of immediate help and protection during the lockdown. Youth groups have not been operational in this period. However, we have designed a proposal for the assessment that can take place this year, for which £25k is earmarked. We will be looking for groups/organisations to bid to undertake this work. The remainder of the original fund is offered in savings.	175 Agenda
Transformation investment – Safeguarding in Education	Off-set costs from Dedicated Schools Grant	5 He r
Savings within services - Education	This saving is achieved by delaying the appointment to vacant posts until April 2020, achieving cost-savings in year. This will allow consideration for wider transformation opportunities within education.	276

Annex 1

Savings within services - Education	Cease funding school improvement visits from revenue budget for schools not causing concern for this financial year.	62
Savings within services - Education	This saving is achieved by not recruiting to the vacant school improvement adviser post. System leadership and peer to peer support will be developed and commissioned in order to support schools causing concern.	96
Vacancy Management	Some vacancies in our early help services are being left unfilled this year. They are non-statutory services. However, we are ensuring that our early help teams have sufficient staff to continue delivering services across the county. There is also a saving from a training fund designated for mandatory national accreditation of qualified social workers. The accreditation scheme has not been introduced by the government as early as expected.	240
Savings within services – Children's social Care	Service re-design for Employment, Education and Training Services.	50
Savings within services – Children's social Care	Reduce budget for inspection preparation.	10
Vacancy Management	Some vacancies in our Youth Justice Service have been left unfilled this year. We have found different ways to work with young people so that there is no reduction in service.	21
Vacancy Management	Some vacancies in our Disability Service have been left unfilled this year as recruitment was paused due to Covid-19. During the pandemic we have found that we are able to find different ways to provide services more efficiently so that there is no reduction in service and families can still receive their allocated resource.	294
Maximise use of government grants – Troubled families	This relates to using grants received in previous years, currently held in grant reserves to meet eligible costs, which previously had been assumed to be met from other sources this year.	129
Maximise use of government grants – Early Years	This saving is achieved by maximising unallocated reserves.	21
Maximise use of government grants – UASC	The government has increased its financial support for unaccompanied children arriving from abroad. We had not expected this rise in-year, so we have been able to save some of the money we had budgeted against this.	171

Annex 1

Maximise use of government grants - SEND	This saving will be achieved by releasing unused SEND strategy reserves and using existing internal capacity to forecast SEND sufficiency needs.	47
Directorate efficiencies- Approved savings in MTFP	Savings approved in the MTFP have been exceeded in third-party spend and Business and Administrative support.	162
Children, Education and Families Services	Total	3,471

Adult Social Care

Title of proposal	Brief description	£000
Reduced demand and impact of Hospital Discharge Scheme (HDS)	Activity managed through the Hospital Discharge Scheme instead of through base budget	1,300
Short Stay Hub Beds	Management of demand means we can reduce the number of beds by 27%	250
Manage demand and costs to achieve a 1% reduction in spend for P7-P12	Assess all package changes above an agreed threshold and work to reduce service voids etc	500
Manage demand including a reduction to 21AD7 (agreed as part of the budget in February 20)	Forecast net growth to date in 2020/21 is lower than assumed in the budget. This is volatile and packages can be upwards of £3k per week so this may reduce as the year progresses but is being actively managed.	865
Pansformation investment – poving into Adulthood	Refreshed approach to transitions – improve pathways and procedures (links to transformation in CEF)	50
Manage demand and costs to achieve a 1% reduction in spend	Assess all package changes above an agreed threshold and work to reduce service voids etc	500
Didcot Area Community Support Service	Temporarily merged services with Wantage CSS. Didcot will not re-open this financial year. This also offers the opportunity to explore alternative delivery models for Community Support Services in the future.	75
Vacancy Management	Manage vacancies across Responsible Localities, Hospital and Adult Mental Protection Teams	100
Removed unallocated budget	Remove budget that was originally part of Care Act and Independent Living Fund changes	643
Adult Social Care	Total	4,283

Annex 1

Public Health

Title of proposal	Description	£000
School Vision Screening	Efficiencies in service cost	28
Adult Substance Misuse	Delay in consumable costs associated with FSP	72
Weight Management services	Competitive price achieved during procurement	28
Online testing – Sexual Health	Bring forward savings currently in 21/22 MTFP	200
Vacancy Management	Do not recruit to vacant posts in 2020/21	200
Sexual Health Services C-19	Reduced service offer during COVID-19	300
NHS Health-checks C-19	Minimal service offer during COVID-19	250
Public Health	Total	1,078

Community Operations

Title of proposal	Description	£000
Additional income	The county council launched a new system to manage roadworks and to issue and charge for them. The system also allows for fines to be imposed if work over runs. Despite COVID-19 works are continuing and latest income projections is above what was originally expected. This income will go back into network management activities as is required by the terms of the scheme.	100
Savings within services	Extra money as a one-off was allocated earlier in the year for additional vegetation clearance and sign cleaning. Some of this additional allocation is being offered back as a potential saving. This does not affect our normal level of service.	160
Savings within services	Reprioritising remaining grass cutting programme to focus on high priority areas for walking, cycling and road safety.	15
ືອavings within services ຜູ	Recent repair work removes the need for ongoing monitoring, and changes in the way we monitor other embankments means that there is the potential to reduce our spend in this area.	10
© _Capitalisation N	We have identified that more work can be charged to capital projects and help reduce the spend from revenue budgets.	500
Vacancy Management	There are a number of posts that are currently vacant that we can keep unfilled for the time being without impacting on frontline services.	86
Delaying activity	A decision on whether or not to progress with Civil Parking Enforcement is due to be made later in the year and revenue spend potentially planned in year can be delayed without impacting on the overall project timeframes. This would not affect parking enforcement that the council does in Oxford and, until CPE is introduced elsewhere, parking enforcement remains with the police.	50
Accelerating savings plan	Development of Integrated Transport Unit, a more efficient model for managing transport, is progressing more quickly than anticipated meaning that greater savings will be realised in year.	100
Use of grants	The county council is given a grant each year by the Department for Transport to help with costs associated with bus-related costs. Greater use of this grant is planned this year.	350
Waste	Reduction in HWRC maintenance budget, to remove element not already spent due to the sites being closed for a period during the response to COVID	30
Community Operations	Total	1,401

Place & Growth

Title of proposal Description					
Vacancy Management	Do not recruit to vacant posts in 2020/21	110			
Review of Roles	eview of Roles Remove unfunded posts in Road Agreements Team & reprofile how Lead Local Flood Authority work is supported				
Operational budgets	Operational budgets Delay work on Air Quality				
Operational budgets Delay start of new Local Cycling Walking Infrastructure Plans (LCWIPs) & Public Transport Strategy		57			
Income	Increase income from Road Agreement charges by 10%	20			
Place and Growth	Total	442			

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Community Safety

Title of proposal	Description	£000			
Delay replacement of car feet	Delaying the purchase of ten electric cars until 2021/22				
Alternative funding for 2 Fire Safety Support roles					
Vacancy Management	Traffic Enforcement team - Do not recruit to vacant posts in 2020/21	24			
Delay purchase of Incident Command Unit	, , , , , , , , , , , , , , , , , , ,				
Delay routine renewal of one Fire Engine by one year	elay routine renewal of one Delay purchase until 2021/22				
eneral efficiency Reduced spend due to new Occupational Health contract					
© Øesel Savings →					
Remove scrap car budget contingency	Remove scrap car budget contingency	5			
Reduced costs in Whole Time basic training	Due to the number of conversions of retained Fire Fighters to whole time Fire fighters training costs reduced	23			
Emergency Planning training courses	Offer up unspent budget	2			
Fire Cadets	Activity paused due to Covid	10			
Minor premises improvements	Offer up unspent budget	30			
Reduction in Fire Protection spending from base budget	One off saving	35			
Community Safety	Total	684			

Customers and Organisational Development

Title of proposal	of proposal Description					
Human Resources and Organis	ational Development	1				
Review CPD (continuing professional development) budget	17					
Vacancy Management	Do not recruit to vacant posts in 2020/21	57				
Venue Costs	Reduction in the need for venue costs due to more on-line delivery	15				
Strategic Leadership in Modern Local Government	Reduce the number of cohorts per year from 3 to 1	20				
In year budget reductions (OD delivery budget)	n year budget reductions (OD Reduction in demand and delay in scoping activities					
Communications, Strategy and	Insight					
wacancy Management	Do not recruit to vacant posts in 2020/21	304.5				
R Service						
Va cancy management	Do not recruit to vacant posts in 2020/21	688				
Customer Service Centre						
Repatriation budget reduction	Release of unspent budget	70				
Cultural Services						
Book fund	Reduced expenditure on purchase of print and e-material (4% of bookfund budget)	30				
Music service reserve	Release funding from reserves	120				
Music service	Service redesign: part year effect	25				
Vacancy Management	acancy Management Do not recruit to vacant posts in 2020/21					
Museum	Museum Surplus contributions from British Museum, and sundry affiliations					
Customers and Org Development	Total	1,426				

Commercial Development Assets and Investment

Title of proposal	Description				
Property					
Underspend	Underspend against accrual from 2019/20	463			
Climate Action	Property Services allocated £180k for this year to look into what can be done to develop a Carbon Zero action plan for Council owned properties.				
Catering service growth for future income generation	Budget allocated for setting up a team and structure to develop a catering service that can be sold to other organisations in the future.				
Utility bills ປ ຜ	lls Reduced utility bill costs due to closure of buildings as a result of Covid. Reopening of buildings will reduce the size of this saving.				
Budget set aside for development of a single County wide security team to deal with all operational issues and achieve savings – currently individual service make their own arrangements.					
Vacancy Management	cancy Management Corporate Facilities Management Team – do not recruit to vacant posts in 2020/21				
Democratic Services					
Vacancy Management	Appeals Team - do not recruit to vacant posts in 2020/21	14.8			
Admission Appeals Training	Provide training for Panel Members and refresher training internally through Senior Education Appeals Officer.	2			
Chairman's Budget	Usual budget is £10,000. Very little being spent.				
	Photo taken for the Grand Jury Room and a copy for the Chairman. Look at other potential methods of delivering	0.7			
Legal Services					
Vacancy Management	Do not recruit to vacant posts in 2020/21	29.5			
Vacancy Management	Director of Law and Governance saving per quarter. Potential to extend this to 6 months	37.5			

Annex 1

	Reduction in hours	10.6
Locum Appointments	Provision used to address excessive demand	
Non-Essential Spend	Stop / Review all non childcare Counsel spend	50
	Legal apprenticeship programme	15
Finance	L	l .
Vacancy Management	Do not recruit to vacant posts in 2020/21	26
Non-essential spend	pend Reduction in bank charges, subscriptions to online professional networks and publications, and staff subsistence	
Counter-Fraud Service		
CDAI သ လူ (၁	Total	1,654

Council Wide

Title of proposal	Brief description	£000
S .	Reduced spend linked to staff working at home. This mainly relates to reductions, travel expenses, printing and stationery costs.	488
Council Wide	Total	488

Revised Budget 2020/21 Report Adult Services Performance Scrutiny Committee 13 August 2020 Cabinet 18 August 2020 Council 8 September 2020

		Original 2020/21 Budget	Virements agreed to date	Business as Usual Virements	COVID - 19 Expenditure	COVID -19 Grant	New Savings	Revised 2020/21 Budget
					Temporary	Temporary	Temporary	
		£000	£000		£000	£000	£000	£000
SCS1	Adult Social Care							
SCS1-1A	Better Care Fund Pool Contribution							
	Gross Expenditure.	79,720	362		3,816		-2,050	81,848
_	Gross Income.	0	0		,		0	0
J———		79,720	362	0	3,816	0	-2,050	81,848
SCS1-1B	Adults with Care and Support Needs Pool							
	Contribution							
, ,	Gross Expenditure.	95,358	346		1,994		-1,440	96,258
	Gross Income.	-2	2					0
		95,356	348	0	1,994	0	-1,440	96,258
SCS1-2 to	Other Adult Social Care Services							
SCS1-9	Gross Expenditure	32,914	-145	73			-861	31,981
	Gross Income	-19,582	-558					-20,140
		13,332	-703	73	0	0	-861	11,841
	Total Adult Social Care	188,408	7		5,810	0	-4,351	189,947
SCS2	Commissioning							
	Gross Expenditure	6,700	118	-199	1,064		-12	7,671
	Gross Income	-1,061	-125					-1,186
	Total Commissioning	5,639	-7	-199	1,064	0	-12	6,485
	Expenditure Total	214,692	681	-126	6,874	0	-4,363	217,758
	Income Total	-20,645	-681	0	0	0	0	-21,326
	Total Adult Services Net Budget	194,047	0	-126	6,874	0	-4,363	196,432

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Performance Scrutiny Committee's Commentary on the Revised Budget 2020/21

The Performance Scrutiny Committee considered the Revised Budget for 2020/21 at a special meeting on 13 August 2020. The Committee considered the savings and revisions to the revenue budget and provided the following comment for consideration by Cabinet:

General points:

- A number of Committee members and speakers expressed concern that the proposed savings identified would not be re-instated and may result in poorer delivery of services, particularly where this related to vacant staffing posts
- Committee members asked for an equalities impact assessment to be prepared on the budget proposals as it was felt that there was not clear enough evidence that any potential negative impacts on equalities had been fully considered

The following points were raised in relation to specific Directorates savings proposals:

Children, Education and Families:

The Committee noted that there is likely to be an increase in demand for Children, Education and Family service once schools re-open in September and the Committee remains concerned that the proposed savings may make it difficult if there is a rise in demand. In particular, given that the SEND Inspection had highlighted where the Council still needed make improvements, the Committee was particularly concerned to see any savings proposed in this area.

Strong concerns were expressed about the proposed £175,000 reduction of the Youth Fund that was agreed by Council in February. Members noted that this funding had been agreed in order to undertake a feasibility study to re-establish Council run youth services. Whilst the Cabinet Members advised that the assessment would still be undertaken at a reduced cost, this was not in line with the wishes of Councillors in relation to the funding agreed by Council in February and expressed concern that the work would not deliver the vision for youth services that had been anticipated.

Finally, in relation to the proposed Family Safeguarding Model transformation savings the Committee noted that the service had only recently been reconfigured and questioned why these figures were not identified as part of the last budget setting process.

Adult Social Care:

The Committee queried the rationale behind reconfiguring the Didcot Area Community Support Service and sought reassurances that this would not lead to unmet demand or a wider reconfiguration of Community Support Services.

The Committee also sought reassurances that care homes and care providers would be involved in any fair cost of care exercises in relation to savings in demand management.

Public Health:

In relation to vacancy management proposals, the Committee queried whether this would potentially result in a lack of capacity within the Directorate in the event of a second peak or moving into the winter flu season. The Committee were reassured that the saving related to the first six months of the year and that the vacancies were being recruited to.

The Committee also noted that the Council is due to receive additional grant in relation to Test and Trace and has requested a report about how this funding will be used to create resilience across the public health system.

Community Operations:

Councillors questioned the rationale behind delaying the implementation of Civil Parking Enforcement. Parking enforcement is often reported as an issue of concern by the public and as such the Committee do not wish to see any delay on the overall project timescales.

The Committee also sought a number of reassurances that local road maintenance programmes and vegetation cutting programmes would not be delayed or have funding diverted in order to support the implementation of the Emergency Active Travel schemes.

Finally, the Committee sought to understand whether there was likely to be an increase in Home to School Transport costs from September onwards with staggered school start times and the need to maintain appropriate social distancing measures. The Committee were pleased to hear that the government has pledged an extra c£500,000 for home to school transport costs in the Autumn Term.

Place and Growth:

Concerns were expressed by a number of Committee members about the delay in implementing Local Cycling Walking and Infrastructure Plans (LCWIPs). For the proposed scheme at Didcot, the Committee sought assurances that officers would continue to work closely with partners as it was closely linked to HIF funding applications.

Community Safety:

The Committee queried whether the proposal to delay recruitment to the traffic enforcement team would potentially impact on HGV inspections and enforcement and noted that there may be a reduction in impact, but the Council still intends to carry out enforcement activity.

Customers and Organisational Development:

There were no specific concerns raised in this particular Directorate, but clarity was sought over terminology used in the Museums proposal around contributions to the British Museum.

Commercial Assets and Development:

The Committee expressed concerns over delays in implementing the Climate Action plan and requested that a report on the future of remote working and making more effective use of Council assets post-COVID-19.



Agenda Item 10

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

